### **Public Document Pack**



# COUNCIL AGENDA & REPORTS

for the meeting

Tuesday, 28 February 2023

at 5.30 pm

in the Council Chamber, Adelaide Town Hall

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### COUNCIL Meeting Agenda, Tuesday, 28 February 2023, at 5.30 pm

Members: The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith (Presiding) Deputy Lord Mayor, Councillor Martin Councillors Abrahimzadeh, Couros, Davis, Elliott, Giles, Hou, Li, Noon, Dr Siebentritt and Snape

### Agenda

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### Pages

### 1. Acknowledgement of Colonel William Light

Upon completion of the Kaurna Acknowledgment, the Lord Mayor will state:

'The Council acknowledges the vision of Colonel William Light in determining the site for Adelaide and the design of the City with its six squares and surrounding belt of continuous Park Lands which is recognised on the National Heritage List as one of the greatest examples of Australia's planning heritage.'

### 2. Acknowledgement of Country

At the opening of the Council Meeting, the Lord Mayor will state:

'Council acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognize and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

### 3. Prayer

Upon completion of the Acknowledgment of Colonel William Light by the Lord Mayor, the Chief Executive Officer will ask all present to pray -

'Almighty God, we ask your blessing upon the works of the City of Adelaide; direct and prosper its deliberations to the advancement of your glory and the true welfare of the people of this City. Amen'

### 4. Memorial Silence

The Lord Mayor will ask all present to stand in silence in memory of those who gave their lives in defence of their Country, at sea, on land and in the air.

### 5. Apologies and Leave of Absence - Nil

### 6. Confirmation of Minutes - 14/2/2023

That the Minutes of the meeting of the Council held on 14 February 2023, be taken as read and be confirmed as an accurate record of proceedings.

### 7. Deputations

Granted at time of Agenda Publication – 24/2/2023 Nil

### 8. Petitions - Nil

9.	from Committees and Kadaltilla / Park Lands Authority					
	9.1	Recommendations of the City Community Services and Culture Committee - 21 February 2023	4 - 7			
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	9.3	Advice of Kadaltilla / Park Lands Authority - 23 February 2023	10 - 11			
10.	Reports for Council (Chief Executive Officer's Reports)					
	Strategio	c Alignment – Thriving Communities				
	10.1	Appointment of Councillors to Cycling Working Group	12 - 14			
	Strategic Alignment – Environmental Leadership					
	10.2	Kadaltilla 2020-2025 Strategic Plan Annual Review Update	15 - 30			
	Strategic Alignment – Enabling Priorities					
	10.3	Adelaide Aquatic Centre Code Amendment	31 - 58			
	10.4	Appointment of LGA General Meeting Voting Delegates	59 - 61			
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12.	2. Councillors' Reports					
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13.	Questions on Notice - Nil					
14.	Questions without Notice					
15.	Motions on Notice - Nil					
16.	Motions without Notice					

17. Closure

Tuesday, 28 February 2023

Council

### Recommendations of the City Community Services and Culture Committee

Strategic Alignment - Enabling Priorities

Public

**Approving Officer:** Ilia Houridis, Director City Shaping

### EXECUTIVE SUMMARY

The City Community Services and Culture Committee considered the following Item at its meeting held on 21 February 2023 and resolved to present to Council the following recommendation for Council determination:

Item 4.1 – City Community Services and Culture Committee Terms of Reference.

### RECOMMENDATION

- Recommendation 1 City Community Services and Culture Committee Terms of Reference That Council:
  - 1. Adopts the updated Terms of Reference contained in Attachment A to Item 4.1 on the Agenda for the meeting of the City Community Services and Culture Committee held on 21 February 2023, subject to the following changes to the Purpose of the Committee:

### **Purpose of the Committee**

- 2.1 To make recommendations to Council on strategies, services, policies, and programs that assist Council to create a thriving city that is welcoming and accessible to all and that supports and celebrates its natural and cultural heritage.
- 2.2. This Committee will discuss matters, shape strategy, and make recommendations to Council to assist in the achievement of:
  - Aboriginal and Torres Strait Islander peoples and cultures strongly represented in City life;
  - A healthy and resilient community
  - Community development and quality community services
  - Functional zero homelessness
  - A safe, affordable, accessible, well-connected city for all
  - Community use and access to the Adelaide Park Lands
  - Celebration of diverse community, culture and creativity
  - Beautiful surprising places
  - New cultural and civic infrastructure
  - Protection, preservation, and promotion of our unique built, natural and cultural heritage.
  - Global connections and collaborations.
- 2. Notes that from March 2023 the following changes to meeting times will occur:

- The City Community Services and Culture Committee will meet monthly on the first Tuesday (excluding January and December) in the Colonel Light Room, Adelaide Town Hall at 5.30pm.
- The City Finance and Governance Committee will meet monthly on the third Tuesday (excluding January and December) in the Colonel Light Room, Adelaide Town Hall, at 5.30pm.
- 3. Adopts the changes to the Terms of Reference for the City Community Services and Culture Committee and City Finance and Governance Committee to reflect these changed meeting times.

### DISCUSSION

- 1. The City Community Services and Culture Committee met on Tuesday 21 February 2023. The Agenda with reports for the meeting can be viewed <u>here</u>.
- 2. The following matters were the subject of deliberation:
  - 2.1. City Community Services and Culture Committee Terms of Reference

### THAT THE CITY COMMUNITY SERVICES AND CULTURE COMMITTEE RECOMMENDS TO COUNCIL:

### That Council

1. Notes the update Terms of Reference contained in Attachment A to Item 4.1 on the Agenda for the meeting of the City Community Services and Culture Committee held on 21 February 2023, subject to the following changes to the Purpose of the Committee:

### Purpose of the Committee

- 2.1 To make recommendations to Council on strategies, services, policies, and programs that assist Council to create a thriving city that is welcoming and accessible to all and that supports and celebrates its natural and cultural heritage.
- 2.2. This Committee will discuss matters, shape strategy, and make recommendations to Council to assist in the achievement of:
  - Aboriginal and Torres Strait Islander peoples and cultures strongly represented in City life;
  - A healthy and resilient community
  - Community development and quality community services
  - Functional zero homelessness
  - A safe, affordable, accessible, well-connected city for all
  - Community use and access to the Adelaide Park Lands
  - Celebration of diverse community, culture and creativity
  - Beautiful surprising places
  - New cultural and civic infrastructure
  - Protection, preservation, and promotion of our unique built, natural and cultural heritage.
  - Global connections and collaborations.
- 2. Notes that from March 2023 the following changes to meeting times will occur:
  - The City Community Services and Culture Committee will meet monthly on the first Tuesday (excluding January and December) in the Colonel Light Room, Adelaide Town Hall at 5.30pm.
  - The City Finance and Governance Committee will meet monthly on the third Tuesday (excluding January and December) in the Colonel Light Room, Adelaide Town Hall, at 5.30pm.
- 3. Adopts the changes to the Terms of Reference for the City Community Services and Culture Committee.
- 2.2. City Community Services and Culture Committee Workplan

### THAT THE CITY COMMUNITY SERVICES AND CULTURE COMMITTEE:

- 1. Notes the City Community Services and Culture Committee Workplan contained in Attachment A to Item 5.1 on the Agenda for the meeting of the City Community Services and Culture Committee held on 28 February 2023.
- 2. Schedules for the next committee meeting, a workshop to discuss the current community services and culture policy provisions, other opportunities available to council for expansion and future timetable to review existing policies. The workshop will be followed by a formal discussion with a view to recommending any action considered necessary.
- Council Agenda Tuesday, 28 February 2023

### DATA AND SUPPORTING INFORMATION

Link 1 - City Community Services and Culture Committee Agenda

# ATTACHMENTS

- END OF REPORT -

### Council - Agenda – Tuesday, 28 February 2023

### Recommendations of the Infrastructure and Public Works Committee

Strategic Alignment - Enabling Priorities

Public

Approving Officer: Tom McCready, Director City Services

### EXECUTIVE SUMMARY

The Infrastructure and Public Works Committee considered the following Items at its meeting held on 21 February 2023 and resolved to present to Council the following recommendation for Council determination:

Item 6.1 - Rymill Park Lake

### RECOMMENDATION

- 1. Recommendation 1 Rymill Park Lake THAT COUNCIL:
  - 1. Notes the report as requested by Council on 13 December 2022.
  - 2. Endorses entering into a tender process for the Rymill Park Lake Renewal project in line with the current project delivery program to meet critical timelines and funding deed agreements.

Tuesday, 28 February 2023 Council

Agenda Item 9.2

### DISCUSSION

- 1. The Infrastructure and Public Works Committee met on Tuesday 21 February 2023. The Agenda with reports for the meeting can be viewed <u>here</u>.
- 2. The following matters were the subject of deliberation:
  - 2.1. Infrastructure and Public Works Committee Terms of Reference
    - THAT THE INFRASTRUCTURE AND PUBLIC WORKS COMMITTEE
    - 1. Notes the updated Infrastructure and Public Works Committee Terms of Reference contained in Attachment A to Item 4.1 on the Agenda for the meeting of the Infrastructure and Public Works Committee held on 21 February 2023.
  - 2.2. Infrastructure and Public Works Committee Workplan

### THAT THE INFRASTRUCTURE AND PUBLIC WORKS COMMITTEE:

- 1. Notes the Infrastructure and Public Works Committee Workplan contained in Attachment A to Item 4.2 on the Agenda for the meeting of the Infrastructure and Public Works Committee held on 21 February 2023.
- 2.3. Rymill Park Lake

THAT THE INFRASTRUCTURE AND PUBLIC WORKS COMMITTEE RECOMMENDS TO COUNCIL

That Council

- 1. Notes the report as requested by Council on 13 December 2022.
- 2. Endorses entering into a tender process for the Rymill Park Lake Renewal project in line with the current project delivery program to meet critical timelines and funding deed agreements.
- 3. The Committee also participated in a workshop on the Transport Strategy Framework.

### DATA AND SUPPORTING INFORMATION

Link 1 – Infrastructure and Public Works Committee Public Agenda

### ATTACHMENTS

Nil

- END OF REPORT -

### Advice of Kadaltilla / Park Lands Authority - 23 February 2023

Tuesday, 28 February 2023 Council

**Program Contact:** Alana Martin, Manager Governance

Approving Officer: Stephen Zaluski - Chief Operating Officer

### **EXECUTIVE SUMMARY**

The Adelaide Park Lands Authority known as Kadaltilla / Park Lands Authority is the principal advisor to both the Council and the State Government on the protection, management, enhancement and promotion of the Adelaide Park Lands.

This report presents the advice of Kadaltilla / Park Lands Authority following their meeting on 23 February 2023. (see <u>Agenda for Kadaltilla / Park Lands Authority on Thursday, 23rd February, 2023</u>)

Deliberations of the Board in relation to:

- Hutt Street Entry Statement Project
- Draft Community Land Management Plan Amendments Prior to Consultation
- Kadaltilla 2020-2025 Strategic Plan Annual Review Update

resulted in advice for Council to note.

### ADVICE TO NOTE

### THAT COUNCIL NOTES THE FOLLOWING ADVICE OF KADALTILLA / PARK LANDS AUTHORITY:

### 1. Advice 1 – Hutt Street Entry Statement Project

That Kadaltilla / Park Lands Authority:

- 1. Endorses the concept plan as detailed in Attachment A to Item 5.2 on the Agenda for the meeting of the Board of Kadaltilla / Park Lands Authority held on 23 February 2023.
- 2. Endorses the preliminary tree removal plan as detailed in Attachment B to Item 5.2 on the Agenda, on the understanding that the administration work towards increasing tree planting and the tree canopy cover for the meeting of the Board of Kadaltilla / Park Lands Authority held on 23 February 2023.

### 2. Advice 2 – Draft Community Land Management Plan – Amendments Prior to Consultation

That Kadaltilla / Park Lands Authority:

1. Supports for the purposes of public and stakeholder consultation, the consolidated draft with minor amendments of the Community Land Management Plan for the Adelaide Park Lands under the care, control and management of the City of Adelaide presented as Attachment A to Item 5.3 on the Agenda for the meeting of the Board of Kadaltilla / Park Lands Authority held on 23 February 2023.

Public

### 3. Advice 3 – Kadaltilla 2020-2025 Strategic Plan Annual Review Update

That Kadaltilla / Park Lands Authority:

- 1. Endorses the progress updates provided for financial year 2021/2022 of the Kadaltilla 2020-2025 Strategic Plan as Attachment A to Item 5.4 on the Agenda for the meeting of the Board of Kadaltilla / Park Lands Authority held on 23 February 2023.
- Approves the Kadaltilla / Park Lands Authority's Strategic Plan 2020 2025 revisions as included as Attachment B to Item 5.4 on the Agenda for the meeting of the Board of Kadaltilla / Park Lands Authority held on 23 February 2023.
- 3. Notes the advanced planning of a workshop on strategic plan in the near future.

- END OF REPORT -

### Appointment of Councillors to Cycling Working Group

Strategic Alignment - Thriving Communities

Public

### Agenda Item 10.1

Tuesday, 28 February 2023 Council

**Program Contact:** Mark Goudge, Associate Director Infrastructure

Approving Officer: Tom McCready, Director City Services

### EXECUTIVE SUMMARY

Council has committed to being a safe, affordable, well-connected city for people of all ages and abilities and all transport modes through its Strategic Plan. To achieve this outcome, we have been working with the community, council members and State Government to assess the transport modes in the city and make improvements.

Council separately requested a Cycling Infrastructure Strategic Action Plan be prepared. As part of this, a CEO Working Group (WG) for cycling was established comprising of stakeholders that represent a cross section of city users.

Under the Terms of Reference for the WG, membership is to include two City of Adelaide Council Members. Council Members' representation was aligned with the term of office; therefore two Council Members need to now be appointed to the WG.

### RECOMMENDATION

THAT COUNCIL

1. Appoints two Council Members to the Working Group for the 2022-2026 Term of Office.

### IMPLICATIONS AND FINANCIALS

City of Adelaide 2020-2024 Strategic Plan	Strategic Alignment – Thriving Communities The Working Group and engagement will help achieve outcomes to 'transform the ways people move around and connect with each other'.
Policy	The Working Group and engagement will contribute to transport strategy development and associated policies and action plans.
Consultation	This report outlines the engagement approach for cycling strategy development, including the appointment of two Council Members to represent their constituents' views on the Working Group.
Resource	Not as a result of this report
Risk / Legal / Legislative	Not as a result of this report
Opportunities	Not as a result of this report
22/23 Budget Allocation	Not as a result of this report
Proposed 23/24 Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	The ongoing operation of the Working Group will be considered at the conclusion of the cycling engagement work with DemocracyCo.
22/23 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

### DISCUSSION

- At its meeting on 11 May 2021 Council requested Administration to prepare a Cycling Infrastructure Strategic Action Plan (Link 1 – item 17.4).
- A workshop on the Cycling Strategic Action Plan was presented to Council Members on 16 November 2021 (Link 2 – item 4.1).
- 3. At its meeting on 14 December 2021 Council (<u>Link 3</u> Item 10.5) approved the engagement approach for the Cycling Infrastructure Strategic Action Plan.
- 4. As part of this a CEO Working Group (WG) for cycling was established comprising of stakeholders that represent a cross section of city users.
- 5. Members of the WG include:
  - 5.1. Two community representatives
  - 5.2. Walking SA
  - 5.3. Bike Adelaide
  - 5.4. Bike SA
  - 5.5. RAA
  - 5.6. Department for Infrastructure and Transport
- 6. Under the Terms of Reference (<u>Link 4</u>) for the WG, membership is to include two City of Adelaide Council Members. Council Members' representation was aligned with the term of office. The previous representatives were Councillor Couros and former Councillor Franz Knoll.
- 7. The WG was established in mid-2022 and met twice in June and August. It was then paused during the Caretaker Period as per Council's Caretaker Policy. A meeting will be held in mid-March pending the availability of the two Council Members.
- 8. A revised transport strategy approach through the Integrated Transport Strategy will mean that instead of a Cycling Strategic Action Plan and other separate modal strategies or action plans being developed independently, a new integrated transport strategy will be developed along with Action Plans.
- 9. The different ways that people move, including cycling, will be given specific attention in a series of discussion papers, which will then inform the Integrated Transport Strategy.
- 10. Administration is looking to revise the Terms of Reference and review the structure and contribution of the WG.

DATA AND SUPPORTING INFORMATION

Link 1 – Council, 11 May 2021

Link 2 – The Committee, 16 November 2021

Link 3 - Council, 14 December 2021

Link 4 – CEO Working Group Terms of Reference

### ATTACHMENTS

Nil

### Agenda Item 10.2

### Kadaltilla 2020-2025 Strategic Plan Annual Review Update

Strategic Alignment - Environmental Leadership

Public

Tuesday, 28 February 2023 Council

**Program Contact:** Sarah Gilmour, Associate Director Park Lands, Policy & Sustainability

**Approving Officer:** Ilia Houridis - Director City Shaping

### EXECUTIVE SUMMARY

The Kadaltilla 2020-2025 Strategic Plan (Strategic Plan) was endorsed by the Kadaltilla / Park Lands Authority (Kadaltilla) on 5 November 2020 and adopted by Council on 15 December 2020.

In accordance with the requirements at 6.4.1 of the Kadaltilla Charter, an annual review of the Strategic Plan for the 2021/2022 financial year was conducted in late 2022.

This report provides an update on the activity that has occurred during 2021-2022 of the Strategic Plan and updates the Kadaltilla 2020-2025 Strategic Plan in line with the rebranding of Kadaltilla in October 2021.

### RECOMMENDATION

### THAT COUNCIL

- 1. Notes the progress updates provided for financial year 2021/2022 of the Kadaltilla 2020-2025 Strategic Plan as Attachment A to Item 10.2 on the Agenda for the meeting of Council held on 28 February 2023.
- Approves the Kadaltilla / Park Lands Authority's annual revision to the Strategic Plan 2020 2025 as included as Attachment B to Item 10.2 on the Agenda for the meeting of Council held on 28 February 2023.

### IMPLICATIONS AND FINANCIALS

City of Adelaide 2020-2024 Strategic Plan	Strategic Alignment – Environmental Leadership The Kadaltilla Strategic Plan addresses key actions 4.5 "Enhance biodiversity in the Park Lands and connect our community to nature" and 4.8 "Protect and conserve the heritage listed Adelaide Park Lands".
Policy	The Strategic Plan is to be reviewed annually by Kadaltilla in consultation with the Council.
Consultation	Kadaltilla considered the Strategic Plan review on 23 February 2023. The Kadaltilla Strategic Plan will be available on the Kadaltilla webpage following decision by Council.
Resource	Not as a result of this report
Risk / Legal / Legislative	The Kadaltilla Strategic Plan contributes to the effective governance of Kadaltilla.
Opportunities	Not as a result of this report
22/23 Budget Allocation	Not as a result of this report
Proposed 23/24 Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	The Kadaltilla Strategic Plan is subject to annual review.
22/23 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

Council – Agenda – Tuesday, 28 February Sunday, 1 January 2023

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### DISCUSSION

### Background

- 1. The Kadaltilla / Park Lands Authority (Kadaltilla) operates as a subsidiary of the City of Adelaide, pursuant to section 42 of the *Local Government Act 1999 (SA).*
- 2. The Kadaltilla / Park Lands Authority's Charter effective from April 2019 includes a requirement for Kadaltilla to prepare a Strategic Plan, as follows.

6.4.1 The Authority shall:

- a) prepare a Strategic Plan, with an operational period of no less than four (4) years, linking the core business activities of the Authority to the relevant Council and State strategic, operational and organisational requirements as they relate to the Adelaide Park Lands with supporting financial projections setting out the estimates of revenue and expenditure as necessary for the period.
- b) consult with and receive approval from the Council prior to adopting or amending the Strategic Plan and once approved by the Council that Strategic Plan becomes the current Strategic Plan for the Authority.
- c) review the contents of the then current Strategic Plan annually in consultation with the Council.
- 3. The objective of the Strategic Plan is to set priorities and focus energy and resources to facilitate the Board working towards a common purpose. The purpose stated in the Strategic Plan is as follows:
  - 3.1. To conserve and enhance the environmental, cultural, recreational and social importance of the Adelaide Park Lands.
- 4. In November 2020, Kadaltilla developed a Strategic Plan focused on Kadaltilla's functions and the statutory principles provided in the <u>Adelaide Park Lands Act 2005 (SA)</u>. In doing so, Kadaltilla identified:
  - 4.1. A clear purpose
  - 4.2. Essential guiding principles
  - 4.3. Governance measures
  - 4.4. Four bodies of focussed work (pillars), namely:
    - 4.4.1. Promoting the cultural values of the Park Lands
    - 4.4.2. Improving the community's connection with the natural and cultural landscapes
    - 4.4.3. Treating the Park Lands holistically, with a long-term vision
    - 4.4.4. Functioning as a peak advisory body
  - 4.5. Key actions and measures of success.
- 5. The Kadaltilla 2020-2025 Strategic Plan was endorsed by Kadaltilla on 5 November 2020 and adopted by Council on 15 December 2020.
- 6. The Kadaltilla 2020-2025 Strategic Plan has been designed as a plan on a page to maximise readability.
- 7. The Strategic Plan is delivered through Kadaltilla's annual Business Plan and Budget.

### Strategic Plan Annual Review

- 8. In accordance with the requirements of the Kadaltilla Charter, an annual review of the Strategic Plan for the 2021/2022 financial year was conducted in late 2022.
- 9. The attached Kadaltilla Strategic Plan Annual Review is City of Adelaide's written assessment update.
- 10. The annual review of the Strategic Plan for the 2021/2022 financial year identified that:
  - 10.1. There is favourable achievement against all four pillars.
  - 10.2. Out of the 17 Key Actions, two are completed, 12 are in progress, and three are not commenced with commencement planned in the 2022/2023 financial year.
  - 10.3. Six out of 18 data and insights topics have been communicated to the Kadaltilla Board in 2021/2022, as follows:
    - 10.3.1. Community consultation (wants and needs)

Council - Agenda - Tuesday, 28 February Sunday, 1 January 2023

- 10.3.2. Heat mapping
- 10.3.3. Biodiversity
- 10.3.4. Tree canopy
- 10.3.5. Net gain/loss of Park Lands
- 10.3.6. Extent of leases and licences.
- 11. Detailed updates against Key Actions and Measures of Success are provided in Attachment A.

### Rebranding

- 12. At the Council meeting on 14 September 2021, Council approved amending clause 1.1 of the Adelaide Park Lands Authority Charter (APLA Charter) to brand the Authority the "Kadaltilla / Park Lands Authority".
- 13. In October 2021, the then Minister for Planning and Local Government, Vickie Chapman MP, approved a change to the APLA Charter so that it would be branded as the Kadaltilla / Park Lands Authority (Kadaltilla).
- 14. At the Kadaltilla Board Meeting on <u>28 April 2022</u>, Kadaltilla adopted the revised logo.
- Following the rebranding of Kadaltilla, the Kadaltilla 2020-2025 Strategic Plan has been revised (Attachment B), to include the current Kadaltilla branding and graphic style consistent with other documents produced by Kadaltilla including the <u>Kadaltilla 2022/2023 Business Plan and Budget</u>, and Kadaltilla 2021/2022 Annual Report.
- 16. No substantive change to content of the Strategic Plan is required after two years of implementation.

### DATA AND SUPPORTING INFORMATION

- Link 1 Adelaide Park Lands Act 2005 (SA)
- Link 2 Kadaltilla Board Meeting Minutes of 28 April 2022
- Link 3 Kadaltilla 2022/2023 Business Plan and Budget,

### ATTACHMENTS

Attachment A – Kadaltilla 2020-2024 Strategic Plan Annual Review Attachment B - Revised Kadaltilla 2020-2024 Strategic Plan

- END OF REPORT -



# Kadaltilla 2020–2025 Strategic Plan

Annual Review – Financial Year 2021/2022













# Acknowledgement of Country

The Kadaltilla/Park Lands Authority (Kadaltilla) acknowledges the Kaurna people as the traditional owners of the Adelaide Plains and pays respect to Elders past and present. Kadaltilla recognises and respects the cultural heritage, beliefs and relationship which the Kaurna people have with the land and acknowledges that they are of continuing importance to the Kaurna people living today.

Kadaltilla extends that respect to other Aboriginal Language Groups and other First Nations.

Kadaltilla is the principal advisor to both the Council and the State Government on the protection, management, enhancement and promotion of the Adelaide Park Lands.

Kadaltilla is a traditional Kaurna word meaning Green place/Green lands/Parklands.

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# Background

The Kadaltilla/Park Lands Authority's current Charter effective from April 2019 includes a requirement for a Strategic Plan, as follows.

### Kadaltilla shall:

- a) prepare a Strategic Plan, with an operational period of no less than four (4) years, linking the core business activities of the Authority to the relevant Council and State strategic, operational and organisational requirements as they relate to the Adelaide Park Lands with supporting financial projections setting out the estimates of revenue and expenditure as necessary for the period.
- b) consult with and receive approval from the
  Council prior to adopting or amending the
  Strategic Plan and once approved by the Council that Strategic Plan becomes the current Strategic
  Plan for the Authority.
- c) review the contents of the then current Strategic Plan annually in consultation with the Council.

The intent of the Strategic Plan is to set priorities and focus energy and resources to facilitate the Board working toward a common purpose:

### To conserve and enhance the environmental, cultural, recreational and social importance of the Adelaide Park Lands.

The Guiding Principles of the Strategic Plan are:

- Preserve and strengthen the integrity of the Adelaide Park Lands
- Promote the values of the Park Lands as Adelaide's defining feature, and an internationally unique asset
- Contribute to the delivery of the City of Adelaide's Strategic Plan and vision and the State Government's 30-year plan for Greater Adelaide.

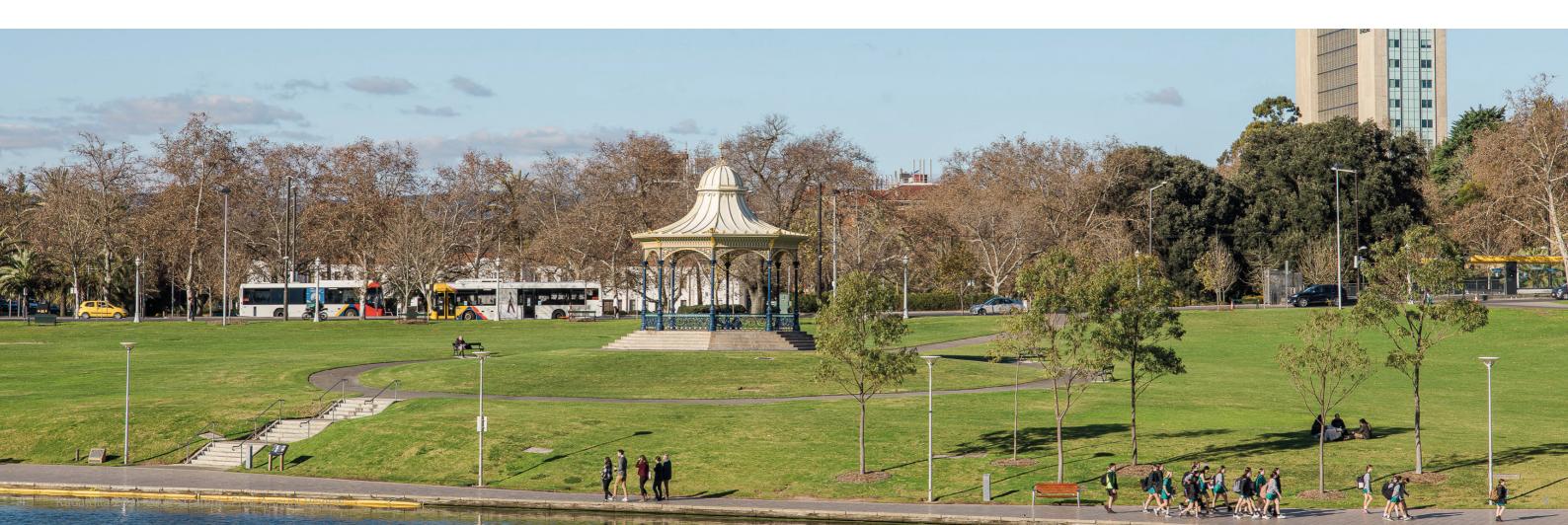
The Strategic Plan contains four pillars of Culture, Environment, Management and Protection, and Advice. Each pillar has four to five specific Key Actions.

# Terminology Explanation

### **Key Actions**

In the second year of the Strategic Plan, Key Actions have been marked as 'not commenced', 'in progress' or 'completed'.

- Where a Key Action is marked as 'not commenced', it means that the Key Action is not started or not yet scheduled to commence.
- If a Key Action is 'in progress', it means that work on the activity commenced in Year Two of the plan (2021/2022) or has continued during 2021/2022 to progress that action.
- Where a Key Action is marked as 'completed', it means that the Key Action has been achieved and there is no further activity required in the 2021/2022 financial year.



### **Measures of Achievement**

A comment against the measures of achievement contained in the Strategic Plan are included in this document. They show Kadaltilla's progress against developing data and insights for the Adelaide Park Lands.

Measures of Achievement are marked as 'favourable movement' or 'unfavourable movement'.

- 'Favourable movement' indicates moderate to substantial progress of the Key Actions under each pillar of the Strategic Plan.
- 'Unfavourable movement' indicates limited to no progress of the Key Actions under each pillar of the Strategic Plan.

# Legend Definition

The legend below has been used throughout this document to provide an easy way to view the status of the Key Actions and Measures of Achievement.

### Key Action – legend

- not commenced
- in progress
- ✓ completed

### Measures of Achievement – legend

- favourable movement
- unfavourable movement





# Summary of Review

- 1.1 Make Kaurna culture intrinsic to everything we do
- 1.2 Assist with Kaurna cultural mapping
- 1.3 Advocate for the featuring of the Adelaide Park Lands in Designed for Life, South Australian Tourism Commission, and other promotional campaigns
- ☑ 1.4 Host an annual community forum
- 1.5 Support the development of World Heritage listing nomination
- ☑ 2.1 Define, protect, and enhance landscape values and design qualities
- 2.2 Provide advice in relation to tree canopy cover, biodiversity and environmental sustainability and improvements
- 2.3 Regularly review River Torrens water quality, amenity, and activation
- 2.4 Increase the accessibility of information
- 3.1 Review and improve the Adelaide Park Lands Management Strategy which includes prioritisation of projects



- 3.2 Review of provisions to influence the Planning and Design Code including National Heritage overlay
- 3.3 Review the City of Adelaide Community Land Management Plans and State Government Management Plans
- 3.4 Advocate for State Heritage Listing
- 4.1 Provide advice on plans, projects, and policies for the Adelaide Park Lands
- 4.2 Engage with City of Adelaide and State Government including input into the Riverbank Masterplan (Karrawirra)
- 4.3 Review leasing and licensing and event management policies together with other relevant Park Lands use policies
- 4.4 Strengthen APLA's engagement with City of Adelaide, State Government, and adjoining Councils

# Culture

### Promote the cultural values of the Park Lands including Kaurna culture, heritage and wellbeing

### favourable movement

### Key Actions

### 1.1 Make Kaurna culture intrinsic to everything we do

### Measures of Success

Each matter that comes before the Board considers Kaurna culture

Matters presented to Kadaltilla acknowledge the ongoing significance of Kaurna culture in the Park Lands, celebrate living Kaurna culture throughout the Park Lands, and/or recognise the role of the Park Lands as a significant meeting place for Aboriginal people. In the 2021/2022 financial period there were two reports dedicated to addressing Kaurna, and seven reports with recommendations that specifically addressed Kaurna culture.

In addition, wayfinding and interpretive signage is in the process of being installed across the Park Lands including an expansion of the interpretation of Kaurna culture.

Focus for 2022/2023: Kadaltilla will seek to strength its engagement with the Kaurna Yerta Aboriginal Corporation (KYAC) for the identification, protection, and interpretation of Kaurna cultural and heritage sites within the Park Lands. A review of the Kadaltilla report template will also be undertaken to improve consideration of Kaurna culture in each report item.

### • 1.2 Assist with Kaurna cultural mapping

### Measures of Success

### Kaurna cultural mapping used to inform Kadaltilla considerations

City of Adelaide in partnership with Kaurna community undertook preliminary investigations into return of parts of Karrawirra Parri to wetland environs. A Kaurna Cultural Heritage Survey was undertaken along Karrawirra Parri which included site visits and interviews with Kaurna Elders and community members at key sites along the river.

Focus for 2022/2023: City of Adelaide will commence a Kaurna Voices project capturing traditional stories of the Kaurna people.

### 1.3 Advocate for the featuring of the Adelaide Park Lands in Designed for Life, South Australian Tourism Commission, and other promotional campaigns

### Measures of Success

Increased promotion of Park Lands in all tourism campaigns (City of Adelaide, South Australian Tourism Commission etc)

Between July 2021 and June 2022, the City of Adelaide ran numerous promotional campaigns where the Park Lands were part of the messaging or were the featured venue, such as:

- Winter in the Park Lands (July/August 2021)
- Get Moving Adelaide Fitness Permits (September/ October 2021)
- Wellbeing Month (October 2021)
- Hounds on Hutt walking trail (October 2021)
- Flower Day (September 2021)
- New Year's Eve Rymill Park Light Up (December 2021)
- Neighbour Day (February/March 2021)
- LIFT Program (March/April 2022)
- Youth Week (May 2022).

City of Adelaide has also conducted a Search Engine Optimization audit on the Park Lands Playspaces webpage and proceeded to optimise for organic search, such as playgrounds instead of playspaces which is up 350% in May 2022 when compared to the same winter period in 2021.

Focus for 2022/2023: Kadaltilla will work on increasing the appearance of the Adelaide Park Lands in Designed for Life, South Australian Tourism Commission, and other promotional campaigns.

### ☑ 1.4 Host an annual community forum

### Measures of Success

### One public forum held per year

The 2021 Annual Community Forum was held on Saturday 23 October 2021 between 10am-3pm in the Adelaide Pavilion in Veale Gardens. The theme for the 2021 forum was "Connect with and to the Park Lands" with the purpose of understanding the community's passion and interaction with the Adelaide Park Lands.

There was a variety of interactive activities at the event with five different stations, including a table with activities for children and a Vox Pop corner to help answer the following questions:

- What do you value and/or love about the Adelaide Park Lands
- What would or does inspire you to spend more time in the Adelaide Park Lands
- What is your vision for (or what would you like to see in) the Adelaide Park Lands

The event was attended by approximately 50 members of the public. The event was attended by The Right Honourable The Lord Mayor of Adelaide, Sandy Verschoor, and Kadaltilla / Park Lands Authority Board Members including Craig Wilkins, Ben Willsmore, Stephen Forbes, and Jessica Davies-Huynh. The forum was facilitated by City of Adelaide staff members.

A whole range of information and data were collected through the different interactive stations around the room, as well as additional qualitative data through speaking with community members. Feedback from the Community Forum will be used to inform the review of the Adelaide Park Lands Management Strategy.

Focus for 2022/2023: Due to venue, most attendees had interest in the southern Park Lands and most attendees were of a similar demographic and shared the same values for a naturalistic Park Lands. Kadaltilla will work on increasing the diversity of voice in the 2022 Annual Community Forum.

### 1.5 Support the development of World Heritage listing nomination

### Measures of Success

Support tentative World Heritage listing submissionend of 2021 Work to progress toward the joint World Heritage bid for Adelaide and the rural settlement landscapes continued.

The proposed rationale for World Heritage Listing is:

The nineteenth century property comprising Adelaide and its Rural Settlement Landscapes, including the early Adelaide plan, is of Outstanding Universal Value as exceptional evidence of the Wakefield systematic colonisation model, an important and influential model in the history of European migration and colonial settlement. It is the most complete realisation of British colonial settlement planning in the world, and/or a major achievement of such colonial planning.

The nomination is an opportunity to recognises the systematic colonial settlement model, including the impact of settlement on Aboriginal people. Truth-telling and reconciliation are an important and necessary part of the nomination.

The designation will recognise the nominated area as a living landscape that will change and evolve over time whilst ensuring the heritage values are respected for present and future generations.

World Heritage nomination is a complex and involved process established by UNESCO:

- 1. Tentative List
- 2. The Nomination File
- 3. The Advisory Bodies
- 4. The World Heritage Committee
- 5. The Criteria for Selection.

The City of Adelaide, the State Government and local councils from the Mount Lofty Ranges have been working collaboratively to progress toward a nomination for the tentative list (step 1 above). Focus for 2022/2023: The full World Heritage Nomination process requires rigorous research and extensive consultation with First Nations people and can take up to 10 years before a decision is made to include the site(s) on the World Heritage List. The joint proposal is in the very early stages of this process and there are decisions to be made by State and Federal Governments to enable a listing to be achieved.

The next steps in preparing a nomination for tentative listing will be Kaurna engagement,

gathering expert input, confirming a nomination has merit and obtaining State Government support.

Pursuing World and State heritage listing for the Adelaide Park Lands and city layout is identified as a key action of Council's Strategic Plan 2020–2024. Council's Heritage Strategy 2021–2036 and Action Plan also identifies advancing a World Heritage listing bid for the Park Lands and City Layout in partnership with the Mt Lofty Ranges Councils.



# Environment

# Improve community connection with the natural and cultural landscape of the Park Lands

favourable movement

### Key Actions

## ✓ 2.1 Define, protect, and enhance landscape values and design qualities

### Measures of Success

Conduct a landscape review to inform the next Adelaide Park Lands Management Strategy

In April 2022, a landscape review was undertaken to inform the review of the Adelaide Park Lands Management Strategy.

Focus for 2022/2023: As part of the Adelaide Park Lands Management Strategy review, information on landscapes will be converted into a series of plans and spatial data layers.

### 2.2 Provide advice in relation to tree canopy cover, biodiversity and environmental sustainability and improvements

### Measures of Success

*Develop a better understanding of environmental values and trends* 

A Tree Audit (stage one) was completed in 2021/2022 that included street trees and selected trees in the Park Lands.

An urban address and gateway at Hackney Road Bridge was delivered with funding support from the City of Adelaide and Green Adelaide. Interpretive signage on Water Sensitive Urban Design has been installed at the basin's edge and a directional sign at the intersection of three paths provides information on Kaurna cultural heritage and the River Red Gum Woodland.

On 6 May 2022 the Brown Hill Keswick Creek Stormwater Project was opened as a major collaborative effort between the Brown Hill and Keswick Creek Stormwater Management Authority and the Cities of Adelaide, Burnside, Mitcham, Unley and West Torrens. In addition to aiding the management of flooding in Park Lands Creek and downstream residential areas, the wetland will improve water quality, enhance native biodiversity and create amenity for park users.

Focus for 2022/2023: Stage two of the Tree Audit will be undertaken addressing remaining trees in the Park Lands.

Work to develop a Biodiversity Field Data Collection App will be undertaken to facilitate easy and accurate data collection of biodiversity elements (flora, fauna, fungi and nesting boxes) in the Park Lands. The App will seek to create a flexible, clear, and accurate biodiversity data reporting framework.

### 2.3 Regularly review River Torrens water quality, amenity, and activation

### Measures of Success

Board Members are well informed through regular updates

Water quality within the Torrens River is regularly tested through the Australian Water Quality Centre, with Weekly Summer Monitoring and Monthly General Monitoring Programmes.

The City of Adelaide continued to deliver targeted removal of mature carp and weed species including Madeira vine (*Anredera cordifolia*), Robinia, willow, and ash from the banks of Karrawirra Parri.

Focus for 2022/2023: Continued management of weed species and increased native plants to improve biodiversity.

### 9.4 Increase the accessibility of information

### Measures of Success

Regular online Park Lands updates (inclusive of events, trends, gardens and botanical features and items dealt with at Kadaltilla)

The City of Adelaide website hosts a dedicated Kadaltilla/Park Lands Authority webpage which is regularly updated with news and events of Kadaltilla such as the Kadaltilla Annual Community Forum. Key documents such as the Kadaltilla Business Plan and Budget and Kadaltilla Annual Report are publicly available on the webpage.

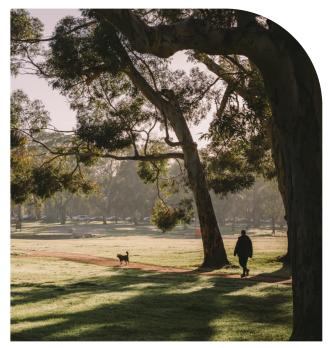
All Kadaltilla Board meeting agendas and minutes are accessible by members of the public through the City of Adelaide website.

Information relating to gardens and botanical features in the Park Lands is hosted on the Experience Adelaide website.

An internal Kadaltilla website portal was launched in 2022 to improve communication and information sharing with the Kadaltilla Board.

Focus for 2022/2023: Review of the Kadaltilla website will be undertaken to improve community access to information and increase promotion of the Park Lands.





# Management and Protection

### Treat the Park Lands holistically with long term vision

favourable movement

### Key Actions

 3.1 Review and improve the Adelaide Park Lands Management Strategy which includes prioritisation of projects

### Measures of Success

An updated Adelaide Park Lands Management Strategy in an easy-to-use format with a series of (measurable and achievable) prioritised projects

One of Kadaltilla's principal responsibilities is to undertake a comprehensive review of the Adelaide Park Lands Management Strategy (APLMS) at least once in every five years. The APLMS is the key document which guides the City of Adelaide and the State Government in their management and enhancement of the Adelaide Park Lands.

In August 2021, Kadaltilla reviewed progress toward the APLMS. The APLMS identifies the actions, projects and 'big moves' that set the future direction of the Park Lands. In November 2021, Kadaltilla received a presentation on the Audit of Actions of the 2015–2025 Adelaide Park Lands Management Strategy (APLMS). The audit will inform the mid-point review of the APLMS

Kadaltilla set initial directions for the APLMS review in February 2022 and endorsed the review process in April 2022 with approval of a Project Plan.

Governance documents created as part of the APLMS review include the APLMS Project Plan, APLMS One-Page Review, APLMS Engagement Plan, Project Steering Committee Terms of Reference, Project Control Group Purpose Statement, and Project Reference Group Purpose Statement.

Focus for 2022/2023: The initial stages of the review of the APLMS will include investigation of contemporary drivers for the Park Lands and comprehensive stakeholder and community engagement. There will be a focus on local and State Government collaboration in the review.  3.2 Review of provisions to influence the Planning and Design Code including National Heritage overlay

### Measures of Success

Adelaide Park Lands Management Strategy informs Planning and Design Code and related policy for the Park Lands

A Heritage Management Plan has been commenced for the Adelaide Park Lands and City Layout which is listed as a National Heritage Place. The intent of the Heritage Management Plan is to guide the future management and conservation of the Adelaide Park Lands and City Layout by:

- providing policies for the ongoing management of the Adelaide Park Lands and City Layout.
- identifying and articulating the values of the site to guide future decision-making for conservation, interpretation, and visitation.
- ensuring the heritage values and the physical components to which they are linked are appropriately cared for.

In November 2021, City of Adelaide provided a submission on a draft Riverbank Precinct Code Amendment initiated by the former State Government. The Code Amendment sought to facilitate a series of major projects within the Riverbank Precinct and provide for additional land uses and high-rise built form not currently envisaged within the Adelaide Park Lands.

Focus for 2022/2023: The City of Adelaide will review and prepare a response to the State Government Planning System Implementation Review, via the expert review panel, for submission by the due date of 16 December 2022. The submission will focus on the themes previously identified by Council of 'Sustainability', 'Movement', Liveability' and 'Heritage'. City of Adelaide will work collaboratively with Kadaltilla and Council throughout 2023 to propose Code Amendments in accordance with the Code Amendment process, as outlined by PlanSA, for approval by the State Government.

### 3.3 Review the City of Adelaide Community Land Management Plans and State Government Management Plans

### Measures of Success

Advice sought and provided for the preparation by the State Government of management plans for areas of Park Lands controlled by State Government

The Cemeteries Authority consulted on a management plan for its cemeteries including the West Terrace Cemetery.

The City of Adelaide undertook a comprehensive review of the Community Land Management Plan for the Adelaide Park Lands under the care and control of the City of Adelaide. This identified opportunities to better align content and review processes more closely with statutory requirements resulting in the development of a single consolidated Community Land Management Plan covering all the Adelaide Park Lands.

Focus for 2022/2023: The City of Adelaide will undertake statutory consultation on the draft Community Land Management Plan for the Park Lands, as required under the *Adelaide Park Lands Act 2005.* It is anticipated that the final revised Community Land Management Plan will be presented to Kadaltilla and Council for their consideration in mid 2023.



### **9** 3.4 Advocate for State Heritage Listing

### Measures of Success

### State Heritage listing achieved

The State Heritage listing of the Adelaide Park Lands and City Layout and associated Design Guidelines is the responsibility of the Department for Environment and Water (DEW). City of Adelaide provided informal feedback on the early drafting of the proposed listing.

Focus for 2022/2023: Pending release of State Heritage documents by the State Government, Kadaltilla and the City of Adelaide will provide formal advice.



# Advice

# Function as the peak advisory body for policy, development, heritage and management of the Park Lands

favourable movement

### Key Actions

4.1 Provide advice on plans, projects, and policies for the Adelaide Park Lands

### Measures of Success

### Advice of Kadaltilla is endorsed and adopted

The City of Adelaide and State Government seek Kadaltilla's advice on plans, projects or policies that relate to the Adelaide Park Lands. Together, Kadaltilla's advice and the APLMS is used to guide the decision making and funding contributions of both the Adelaide City Council and the State Government. Activities and developments that may affect the Park Lands are assessed for consistency with maintaining or enhancing a broad range of environmental, cultural, recreational and heritage values of the Park Lands.

Key advice in the 2021/2022 financial period includes:

- Support for a comprehensive rehabilitation and maintenance program aimed at the long-term preservation of the Olive Grove plantation in Bonython Park/Tulya Wardli (Park 27) and support of a horse training arena.
- Review of Targets and Measures for Adelaide Park Lands Community Land Management Plans
- Support for the renewal of the Rymill Park Lake with a sustainable lake
- Advice on the proposed major projects in the Riverbank Precinct to minimise park lands encroachment, achieve maximum community benefit and facilitate investment into the Park Lands to offset open space losses
- Support for development of a new Landscape Concept Plan for Victoria Park/Pakapakanthi (Park 16) and engagement

- Support for the State Government and City of Adelaide to cooperatively develop a Master Plan for the Adelaide Park Lands Riverbank Precinct which would allow for a more holistic and contextual consideration of future proposals
- Advice on the acknowledgement and celebration of the history and heritage of Victoria Park/ Pakapakanthi (Park 16) (not heritage listing of the Adelaide Motor Sport Street Circuit)
- Support for the draft 2022/2023 Kadaltilla/Park Lands Authority Annual Business Plan and Budget
- Support for the installation of a visually permeable, living green fence surrounding a Community Garden
- Support the Brownhill Keswick Creek
   Stormwater Project
- Support for the revised draft General Provisions of the Adelaide Park Lands Community Land Management Plan
- Support for the selection of new tenants in the Park Lands
- Receipt of the Consultation Report Kadaltilla/ Park Lands Authority Community Forum 23 October 2021
- Support for revising the City of Adelaide Street Numbering Policy subject to no impact to heritage value of the Park Lands
- Approve the interim use of the 'Kadaltilla' logo and support the use of the abbreviated form 'Kadaltilla' for the Kadaltilla/Park Lands Authority
- Support for the proposed Eastern Mound Redevelopment at Gladys Elphick Park/Narnungga (Park 25) by the South Australian Cricket Association (SACA)
- Support for the draft Park Lands Lease and Licence Policy
- Support for a Mini Golf proposal within Possum Park/Pirltawardli (Park 1), but not the inclusion of an additional building, subject to further design work
- Support for the location of a public artwork by Ouchhh Studio within Light Square/Wauwi

including further consideration to design and integration

- Support for the final Rymill Park/Murlawirrapurka (Park 14) Master Plan
- Support for the future closure of the informal car park Bonython Park/Tulya Wardli (Park 27) and recommend Council investigate options for design and funding for the return to Park Lands in the budget review process
- Approve the theme, day, and time for the 2022 Annual Community Forum
- Advice to Council for consideration in their communications and response to Adelaide 500 consultation with South Australian Motorsport Board.

Focus for 2022/2023: On 31 December 2022, the current term of all Council appointed Kadaltilla Board Members will expire. In late 2022, a public expression of interest process for position of Kadaltilla Board Member will be undertaken with Council appointing new Kadaltilla Board Members in line with the knowledge, skills, and experience that must be achieved on the Board as required by the *Adelaide Park Lands Act 2005 (SA)* including:

- biodiversity or environmental planning or management
- recreation or open space planning or management
- cultural heritage conservation or management
- landscape design or park management
- tourism or event management
- indigenous culture or reconciliation
- financial management
- local government.

### 4.2 Engage with City of Adelaide and State Government including input into the Riverbank Masterplan (Karrawirra)

### Measures of Success

Senior State Government Officers/consultants engage with Kadaltilla on Riverbank Masterplan (Karrawirra)

In September and October 2021, the former State Government performed a six-week consultation period regarding the draft Riverbank Precinct Code Amendment. The Code Amendment sought to facilitate a series of major projects within the Riverbank Precinct and also provide for additional land uses and high-rise built form not currently envisaged within the Adelaide Park Lands. In November 2021, City of Adelaide provided a submission on the draft Riverbank Precinct Code Amendment. On 16 December 2022, the then Minister for Planning and Local Government approved the Riverbank Precinct Code Amendment. The Code Amendment remains under consideration by the Environment, Resources and Development Committee of Parliament.

On 30 June 2022, State Government representatives presented to Kadaltilla Board Members on the Park Lands including the Riverbank for the comprehensive review of the Adelaide Park Lands Management Strategy (APLMS).

Focus for 2022/2023: There will be a focus on State Government collaboration in the comprehensive review of the APLMS and future of the Riverbank Precinct. This will be achieved through State Government participation on the APLMS Project Steering Committee, and invitations to key consultation events.

### 4.3 Review leasing and licensing and event management policies together with other relevant Park Lands use policies

Measures of Success

Kadaltilla initiates a policy review where deemed necessary

In February 2022, the 'Adelaide Events Guidelines 2022' were endorsed by Council to provide guidance to event operators regarding the permitted use of Park Lands and other city locations for events to be held.

In June 2022, Council decided to continue waiving Park Lands hire fees for events, to encourage City of Adelaide as a destination for events to be held.

In November 2021, findings of a review of the Park Lands Lease and Licence Policy Review was workshopped with Kadaltilla. Between May and June 2022, community consultation occurred on a revised Park Lands Lease and Licence Policy.

Focus for 2022/2023: In 2022/23, a Cultural Infrastructure Feasibility Study will be undertaken and the Park Lands Lease and Licence Policy and supporting document will be finalised.

### 4.4 Strengthen Kadaltilla's engagement with City of Adelaide, State Government, and adjoining Councils

Measures of Success

Page

28

Meetings with adjoining Councils to discuss Adelaide Park Lands Management Strategy and other current Park Lands usage related policy

The adjoining Councils and State Government received invitations from the Presiding Member of Kadaltilla to present to Kadaltilla meetings on the APLMS. On 26 May 2022, the City of Prospect, the City of Burnside, and the City of Unley presented to Kadaltilla. On 30 June 2022, Green Adelaide and State Planning Commission presented to Kadaltilla.

Focus for 2022/2023: In 2022/2023, a senior representative from each adjoining Council will be invited to join the Adelaide Park Lands Management Strategy (APLMS) Project Steering Committee. In addition, the Mayor and CEO of each adjoining Council will be invited to a workshop with Kadaltilla Board Members to discuss shared priorities and funding opportunities for the Park Lands and APLMS.





# Potter Plan Annual Review

# Data and Insights

The Strategic Plan seeks to improve decision making for the Adelaide Park Lands through development of data and insights.

NET GAIN/LOSS OF PARK LANDS 13 July 2021



COMMUNITY WANTS AND NEEDS 25 November 2021



EXTENT OF LEASES AND LICENCES 28 April 2022



The above six data and insights topics have been presented to the Kadaltilla Board to-date. The remaining twelve data and insights topics to be presented to the Kadaltilla Board include:

- Kaurna Cultural Mapping
- Use of Park Lands
- Wellbeing dashboard
- Cultural tours
- Attendances and visitation
- Mapping of carbon abatement sequestration
- Landscape changes and sustainability

23 September 2021

BIODIVERSITY

METRICS RELATING TO % OF TREE CANOPY – 25 November 2021



HEAT MAPPING 25 August 2022



- Built form and building footprints
- Changes in use
- How the Park Lands have developed and changed
- Projects and policies assessed and recommended
   by APLA
- Mapping of projects and investment.

# Requested Updates to the Strategic Plan

Since the adoption of the Strategic Plan the branding of the Board and the Kadaltilla logo has been revised. In October 2021, the then Minister for Planning and Local Government, Vickie Chapman MP, approved a change to the APLA Charter so that it would be branded as the Kadaltilla/Park Lands Authority (Kadaltilla). The revised Kadaltilla logo was adopted by Kadaltilla on 28 April 2022.

The revised branding will be implemented as part of the annual review of the Strategic Plan.



# Kadaltilla/Park Lands Authority 2020–2025 Strategic Plan

# Kadaltilla

ttachment B

The Adelaide Park Lands are the largest inner urban park system in Australia. Nationally Heritage listed for their unique design – they are the city's lungs, backyard, playground, meeting space and more. They are there for everyone to enjoy, enhancing physical and mental well-being, and they secure Adelaide's place as one of the planet's most liveable cities.

### Purpose

• To conserve and enhance the environmental, cultural, recreational, and social importance of the Adelaide Park Lands

### **Guiding Principles**

- Preserve and strengthen the integrity of the Adelaide Park Lands
- Promote the values of the Park Lands as Adelaide's defining feature, and an internationally unique asset
- Contribute to the delivery of the City of Adelaide's Strategic Plan and vision, and the State Government's 30-year plan for Greater Adelaide

### Governance

- Maximise utilisation of skills, knowledge, and enthusiasm of the Board through effective meetings that foster dialogue and the development of shared thinking
- Develop a high level of knowledge and understanding of the Park Lands amongst Members through regular site visits and briefings
- Seek early input into issues relating to the Park Lands to ensure Kadaltilla's advice is timely and relevant
- Monitor developments subsequent to Kadaltilla advice
- Advocate for the value of Kadaltilla as a proactive, accountable, independent, skills-based board that advises on Park Lands management and protection

Culture	Environment	Management and Protection	Advice
Promote the cultural values of the Park Lands including Kaurna culture, heritage, and wellbeing	Improve community connection with the natural and cultural landscape of the Park Lands	Treat the Park Lands holistically with long term vision	Function as the peak advisory body for policy, development, heritage and management of the Park Lands
<ul> <li>Key Actions</li> <li>1.1 Make Kaurna culture intrinsic to everything we do</li> <li>1.2 Assist with Kaurna cultural mapping</li> <li>1.3 Advocate for the featuring of the Adelaide Park Lands in Designed for Life, South Australian Tourism Commission, and other promotional campaigns</li> <li>1.4 Host an annual community forum</li> <li>1.5 Support the development of World Heritage listing nomination</li> </ul>	<ul> <li>Key Actions</li> <li>2.1 Define, protect, and enhance landscape values and design qualities</li> <li>2.2 Provide advice in relation to tree canopy cover, biodiversity and environmental sustainability and improvements</li> <li>2.3 Regularly review River Torrens water quality, amenity and activation</li> <li>2.4 Increase the accessibility of information</li> </ul>	<ul> <li>Key Actions</li> <li>3.1 Review and improve the Adelaide Park Lands Management Strategy which includes prioritisation of projects</li> <li>3.2 Review of provisions to influence the Planning and Design Code including National Heritage overlay</li> <li>3.3 Review the City of Adelaide Community Land Management Plans and State Government Management Plans</li> <li>3.4 Advocate for State Heritage Listing</li> </ul>	<ul> <li>Key Actions</li> <li>4.1 Provide advice on plans, projects, and policies for the Adelaide Park Lands</li> <li>4.2 Engage with City of Adelaide and State Government including input into the Riverbank Masterplan (Karrawirra)</li> <li>4.3 Review leasing and licensing and event management policies together with other relevant Park Lands use policies</li> <li>4.4 Strengthen Kadaltilla's engagement with City of Adelaide, State Government, and adjoining Councils</li> </ul>
<ul> <li>Measures of Success</li> <li>Each matter that comes before the Board considers Kaurna culture</li> </ul>	<ul> <li>Measures of Success</li> <li>Conduct a landscape review to inform the next Adelaide Park Lands</li> </ul>	<ul> <li>Measures of Success</li> <li>An updated Adelaide Park Lands Management Strategy in an easy-to-use</li> </ul>	<ul> <li>Measures of Success</li> <li>Advice of Kadaltilla is endorsed and adopted</li> </ul>

- Kaurna Cultural mapping used to inform Kadaltilla considerations
- Increased promotion of Park Lands in all tourism campaigns (City of Adelaide, South Australian Tourism Commission etc)
- One public forum held per year
- Support tentative World Heritage listing submission end of 2021
- Management Strategy
- Develop a better understanding of environmental values and trends
- Board Members are well informed through regular updates
- Regular online Park Lands updates (inclusive of events, trends, gardens and botanical features and items dealt with at Kadaltilla)
- achievable) prioritised projects
- Adelaide Park Lands Management Strategy informs Planning and Design Code and related policy for the Park Lands
- Advice sought and provided for the preparation by the State Government of management plans for areas of Park Lands controlled by State Government
- State Heritage listing achieved
- Senior State Government Officers/ consultants engage with Kadaltilla on Riverbank Masterplan (Karrawirra)
- Kadaltilla initiates a policy review where deemed necessary
- Meetings with adjoining Councils to discuss Adelaide Park Lands Management Strategy and other current Park Lands usage related policy

### Data and Insights: Request data to provide understandings and insights to assist with decision making

- Kaurna Cultural Mapping
- Use of Park Lands
- Wellbeing dashboard
- Cultural tours
- Attendances and visitation
- Community wants and needs
- Heat mapping
- Biodiversity
- Mapping of carbon abatement sequestration
- Landscape changes and sustainability
- Metrics relating to % of tree canopy
- Net Gain/loss of Park Lands
- Extent of Leases and licences
- Built form and building footprints
- Changes in use
- How the Park Lands have developed and changed
- Projects and policies assessed and recommended by Kadaltilla
- Mapping of projects and investment

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### Agenda Item 10.3

### Adelaide Aquatic Centre Code Amendment

Strategic Alignment - Enabling Priorities

Public

Tuesday, 28 February 2023 Council

### Program Contact:

Sarah Gilmour, Associate Director Park Lands, Policy & Sustainability

Approving Officer: Ilia Houridis - Director City Shaping

### EXECUTIVE SUMMARY

To support the development of the new Adelaide Aquatic Centre, the State Government is consulting on proposed changes to the Planning and Design Code via the "Adelaide Aquatic Centre Code Amendment".

The amendment's scope includes creating an Aquatic Centre Subzone and Concept Plan with minimal change to the existing Park Lands Zone.

Within the Subzone the proposal is to:

- Remove the current policy requirements to minimise building footprint in the Park Lands
- Remove the current policy to avoid additional parking by utilising the street and other shared parking i.e. enabling further carparking on site
- Introduce additional ancillary land uses such as consulting rooms and offices within the Subzone

This report outlines opportunities and risks with the proposed amendment from the perspective of the City of Adelaide.

The proposed submission is in two parts:

- a letter on behalf of the Council which incorporates the feedback and key issues heard to dates (Motion on Notice Item 15.6 31 January 2023), such as noise, traffic and loss of amenities, and
- a proposed submission incorporating technical advice from across the organisation.

The proposed submission outlines options to address concerns raised by Council, including:

- Location of the proposed subzone adjacent to existing residential properties on Barton Terrace
- No net loss of Park Lands as a result of this development incorporating built form, hard stand and the car park areas
- Noise
- Car parking
- Tree canopy
- Connection to public transport
- Align Council's strategic goals and the proposed policy framework.

The Council's submission to the Adelaide Aquatic Centre Code Amendment Consultation is due on 6 March 2023.

### RECOMMENDATION

### THAT COUNCIL

- 1. Approves the Submission to the Adelaide Aquatic Centre Code Amendment Consultation at Attachment A to Item 10.3 on the Agenda for the meeting of Council held on 28 February 2023 to the Adelaide Aquatic Centre Code Amendment.
- 2. Authorises the Chief Executive Officer to amend, finalise and forward Attachment A Submission to the Adelaide Aquatic Centre Code Amendment Consultation, to Item 10.3 on the Agenda for the meeting of Council held on 28 February 2023 by 6 March 2023.

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### IMPLICATIONS AND FINANCIALS

	Outcome 1: Thriving Communities				
	1.1 Leverage the Adelaide Park Lands to promote health, well-being and lifestyle				
	experiences Outcome 3: Dynamic City Culture				
City of Adelaide	3.5 Upgrade major recreational facilities				
2020-2024	Outcome 4: Environmental Leadership				
Strategic Plan	4.8 Protect and conserve the heritage-listed Adelaide Park Lands				
	Strategic Alignment – Enabling Priorities				
	This report helps to achieve "a cohesive and integrated set of strategies and plans to				
	deliver community outcomes" by providing feedback to enable the Planning and Design				
	Code to reflect key outcomes sought by the Council's strategies and policies.				
Policy	The proposed Code Amendment will change the Planning and Design Code policies used to assess development in the City of Adelaide under the <i>Planning, Development and</i>				
Folicy	Infrastructure Act (SA) 2016				
Consultation	This report responds to an external State Government consultation.				
Consultation					
Resource	Not as a result of this report				
Risk / Legal / Legislative	Not as a result of this report				
Legislative					
	Ensure Planning and Design Code policies are fit for purpose to enable a new Adelaide				
Opportunities	Aquatic Centre in Park 2. Reinforce existing Council policies relating to the Adelaide Park Lands.				
	Encourage integration with key Council infrastructure.				
22/23 Budget Allocation	Not as a result of this report				
Allocation					
Proposed 23/24					
Budget Allocation	Not as a result of this report				
Life of Project,					
Service, Initiative					
or (Expectancy of)	Not as a result of this report				
Asset					
22/23 Budget					
Reconsideration	Not as a result of this report				
(if applicable)					
Ongoing Costs					
(eg maintenance	Not as a result of this report				
cost)					
Other Funding Sources	Not as a result of this report				
Sources					

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### DISCUSSION

- 1. On 31 January 2023, the Council agreed to support the residents of North Adelaide in their opposition to the location of the Aquatic Centre and request the identification of an alternate site.
- 2. Even with this position on the location, responding to the code amendment will ensure the best policy is in place if the redevelopment proceeds in the Department for Infrastructure and Transport's (DIT) preferred location.
- 3. A Code Amendment is proposed by the Chief Executive of the Department for Infrastructure and Transport to amend the Planning and Design Code (the Code).
- 4. The Code Amendment and associated documentation is available here: <u>https://plan.sa.gov.au/have\_your\_say/code-amendments/on-consultation</u>
- 5. The purpose of the Code Amendment is to support a new Adelaide Aquatic Centre at Pardipardinyilla/Denise Norton Park (Park 2).
- 6. The Code Amendment is out for consultation until 6 March 2023.
- 7. A new Aquatic Centre, and decommissioning of the existing Aquatic Centres, is consistent with key Council strategies and policies, including but not limited to:
  - 7.1. Adelaide Park Lands Management Strategy
  - 7.2. Community Land Management Plan applicable to Park 2
  - 7.3. City of Adelaide Strategic Plan
  - 7.4. The 30-Year Plan for Greater Adelaide 2017 Update
- 8. The Adelaide Aquatic Centre Code Amendment (Link 1 view <u>here</u>) proposes the following changes to the Code:
  - 8.1. Introducing a new Subzone called the "Adelaide Aquatic Centre Sub Zone".



Figure 1 - Extent of proposed Adelaide Aquatic Centre Subzone

- 8.2. Introducing a new Concept Plan, which is linked to the Adelaide Park Lands Zone policies. The Concept Plan includes:
  - 8.2.1. Indicative vehicle access points
  - 8.2.2. Pedestrian entries and connections through the site
  - 8.2.3. Avenue tree planting and landscape buffers
  - 8.2.4. Location of existing car parking
  - 8.2.5. Indicative Aquatic Centre Site (including parking areas)
  - 8.2.6. Area of land to be "returned to Park Lands"

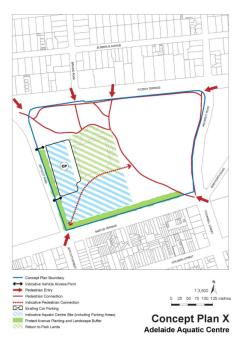


Figure 4 Proposed Concept Plan

Figure 2 - Proposed Concept Plan

- 8.3. Removing policies that refer to the Adelaide Aquatic Centre site that might no longer be relevant, for example, the current facility's location.
- 8.4. Listing some minor and/or temporary works required to build the new facility (including temporary fencing and temporary car parking).
- 8.5. Existing minor or ancillary uses introduced as uses in their own right: Consulting Rooms, Gymnasium, Office, Indoor recreation facility, lighting, and swimming pools.
- 9. The proposed Code Amendment is intended to provide greater certainty for the development assessment of a new Adelaide Aquatic Centre.
- 10. In response to the proposed Adelaide Aquatic Centre Code Amendment policy framework the submission proposes that Council provides in-principle support for a new Adelaide Aquatic Centre subject to:
  - 10.1. No net loss of Park Lands
  - 10.2. Same or smaller building footprint
  - 10.3. Interface management to minimise the impact on residents
  - 10.4. A commitment to continuing working on the broader master planning area.
  - 10.5. Encourages the earliest possible use of the "Adelaide Park Lands Building Design Guidelines" to inform the final building siting and design of any new Adelaide Aquatic Centre.
  - 10.6. Seeks the new Adelaide Aquatic Centre Subzone to be relocated away from residential properties on Barton Terrace to address resident concerns related to parking, traffic and amenity.
  - 10.7. Recommends policy improvements (**Attachment A**) to address key issues, including built form setbacks from residential areas, transport and car parking, environmental standards, and minimising the built form footprint on the Park Lands.
- 11. A draft response from Council, including strategic context and highlighting potential risks to be managed, and opportunities for improvement, is provided as **Attachment A** Submission to the Adelaide Aquatic Centre Code Amendment Consultation.

### DATA AND SUPPORTING INFORMATION

Link 1 – Adelaide Aquatic Centre Code Amendment for Consultation

### .....

### ATTACHMENTS

Attachment A – Submission to the Adelaide Aquatic Centre Code Amendment Consultation

- END OF REPORT -

Enquiries: S Gilmour XXXX

Reference: ACC2023/XXXX

<date> March 2023

Adelaide Aquatic Centre Code Amendment Suite 12, 154 Fullarton Road ROSE PARK SA 5067 By email: <u>feedback@codeamendments.com.au</u>

#### Response to Consultation on Adelaide Aquatic Centre Code Amendment

Thank you for the opportunity to provide input to the Draft Adelaide Aquatic Centre Code Amendment (the Code Amendment).

The proposal for a new Aquatic Centre is an opportunity for Council to realise significant community benefit in Pardipardinyilla/Denise Norton Park (Park 2) and is consistent with key Council and Kadaltilla strategies, including:

- City of Adelaide Strategic Plan 2020-2024
- Adelaide Park Lands Management Strategy 2015-2025
- Community Land Management Plan for Park 2.

It is understood that the purpose of the proposed Code Amendment is to provide greater certainty for development assessment of a new Adelaide Aquatic Centre. The Code Amendment proposes changes to the Adelaide Park Lands Zone, including a new Concept Plan and new "Adelaide Aquatic Centre Subzone" in Park 2, and related amendments to enable a State Government re-development of the Adelaide Aquatic Centre.

Council acknowledges the State Government's significant investment and the benefits of the pool's re-development to our city residents and users. Council also is focussed on impacts of the re-development and supports the North Adelaide residents and their concerns about impacts from noise, increased traffic and loss of amenity with the proposed siting of a new Adelaide Aquatic Centre, as per the proposed Concept Plan. To address these concerns Council requests that the proposed subzone is relocated away from residential properties on Barton Terrace and that the policies within the Subzone be formulated to minimise impacts on surrounding residents.

The Planning and Design Code policies related to the Adelaide Park Lands reflect carefully articulated policy positions to ensure the National Heritage Listing of the Adelaide Park Lands and City Plan layout is respected, whilst still enabling appropriate development. The existing Planning and Design Code policies provide sufficient flexibility to enable innovative and exemplary built form outcomes, including a new Adelaide Aquatic Centre without any need for broad-brush changes specific to a particular development which could have unintended negative and irreversible consequences.

Council is committed to not increasing the footprint of buildings, minimising carparking and minimising expansion of shops and ancillary uses in the Park Lands.



It is important that this project maintains the principle committed to by the State Government to decrease the overall built form and hard stand foot print in the Park Lands through the delivery of the new Aquatic Centre. We welcome this commitment to no net loss of Park Lands through this project noting Council's support is subject to this principle.

Council submits that the proposed Code Amendment includes unnecessary changes which remove limitations in the proposed Adelaide Aquatic Centre Subzone on:

- the extent of built form footprint in the Park Lands;
- requirements to minimise car parking in the Park Lands;
- the relaxation of existing restrictions on shops and ancillary uses.

In response to the proposed Adelaide Aquatic Centre Code Amendment policy framework Council:

- Provides in-principle support for a new Adelaide Aquatic Centre subject to:
  - No net loss of Park Lands
  - Same or smaller building footprint
  - Interface management to minimise impact on residents
  - A commitment to continue working on the broader master planning area.
- Encourages the earliest possible use of the "Adelaide Park Lands Building Design Guidelines" to inform final building siting and design of any new Adelaide Aquatic Centre.
- Seeks the new Adelaide Aquatic Centre Subzone to be relocated away from residential properties on Barton Terrace to address resident concerns related to parking, traffic and amenity.
- Recommends policy improvements (Attachment A) to address key issues including built form setbacks from residential areas, transport and car parking, environmental standards, and minimising the built form footprint on the Park Lands.

Council encourages PlanSA's Code Amendment team, including nominated consultants, to liaise directly with our policy team during the finalisation of the Code Amendment to ensure our recommendations are addressed in the most effective way, and to continue working collaboratively on a broader Master Plan for Pardipardinyilla/Denise Norton Park.

Please contact Sarah Gilmour, Associate Director, Park Lands, Policy and Sustainability on 8203 7033 or <u>s.gilmour@cityofadelaide.com.au</u> to arrange a meeting to discuss further.

Yours sincerely

Clare Mockler Chief Executive Officer

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Planning and Design Code	Proposed Changes by State Government	City of Adelaide Response	Additional Comment/Changes Recommended by Council	
Part 1 – Rules of Interpretation				
	No changes proposed	Support	None	
Part 2 – Zones and Subzones				
Adelaide Park Lands Zone	Proposed changes to Park Lands Zone generally	General position: Support necessary change related to replacement of the Adelaide Aquatic Centre	Recommend minimising any policy changes at Zone level as they apply across the whole of the Adelaide Park Lands.	
Adelaide Park Lands Zone	Proposed reference to new Concept Plan – Adelaide Aquatic Centre.	General position: Support	Refer to additional comments and recommendations provided elsewhere in this table under Part 12 – Concept Plans.	
Adelaide Park Lands Zone	Proposed change to PO 1.2, DTS/DPF provision: "Shops (other than in the Aquatic Centre Sub Zone): are ancillary to a recreational use, club, sporting facility do not exceed 50m <sup>2</sup> in gross leasable floor space and do not increase the building footprint."	General position: Not supported.	The proposed change is unnecessary: the development outcomes sought by the change, such as shops, are already enabled through the existing policy. Creating a DTS pathway at the Zone level will have Park Lands- wide consequences.	
Adelaide Park Lands Zone	Proposed change to Adelaide Park Land Zone PO 1.7:	General position: Not supported	The proposed amendment would remove any need to seek to	

Attachment A - Technical Response to Proposed Adelaide Aquatic Centre Code Amendment



Planning and Design Code	Proposed Changes by State Government	City of Adelaide Response	Additional Comment/Changes Recommended by Council	
	<ul> <li>"Other than in the Aquatic Centre Sub Zone, new buildings seek to minimise the building footprint on the landscaped and open setting of the Adelaide Park Lands and should only be considered where:</li> <li>The development is the replacement of an existing building and does not increase the overall building footprint The building design is contextual and of high-quality so that it complements its setting when viewed from all perspectives. Provides complementary recreation, sporting or tourism facilities that could not otherwise have been provided in the zone And</li> <li>The building is designed to be multi-purpose and can be used by more than one group."</li> </ul>	An exception is not needed at the Zone level given the proposed subzone policy. The Code Amendment discussion and State Government commitments to date are that the development will have the same or smaller footprint than the existing facility. This is already covered in the first subpoint of PO 1.7 "the development is the replacement of an existing building and does not increase the overall building footprint"	minimise footprint in Adelaide Aquatic Centre Subzone.	
Adelaide Park Lands Zone	Proposed deletion of Adelaide Park Land Zone PO 1.9: " <del>PO 1.9</del>	General position: Support deletion and consider reinstatement with new wording, detailed below.	Council notes the intent of the deleted provisions in PO 1.9 will be achieved partially via the proposed new Adelaide Aquatic Centre Subzone and associated	
	Development at Adelaide Aquatic Centre site consolidates and replaces	Council's previous submission to the State Planning Commission (12 August 2021) in relation to	policies.	



Proposed Changes by State Government	City of Adelaide Response	Additional Comment/Changes Recommended by Council	
existing buildings with recreational sporting clubrooms, facilities and associated administrative functions."	the Miscellaneous and Technical Enhancement Code Amendment advised the PO 1.9 wording was incorrectly transferred into the Planning and Design Code, and recommended deletion of PO 1.9 and replacement with the following:	Council recommends replacement of the existing PO 1.9 with the text outlined in Column 3 of this table.	
	"PO 1.9 Extensions to or new buildings at the Adelaide Aquatic Centre should be restricted unless they consolidate and replace existing buildings with structures more appropriate to the Park Lands environment and with no increase in total floor area. Other than this, no additional buildings should be permitted "		
No change proposed to PO 3.2	Recommend change to PO 3.2 to reinforce National Heritage Listing of the Park Lands and City Layout.	Proposed rewording of PO 3.2: PO 3.2 Development recognises, <b>respects and ensures that</b> the Park Land's National Heritage Values <b>attributes are maintained</b> <b>for future generations.</b>	
Proposed new text in Adelaide Park Land Zone PO 5.3 "Other than in the Aquatic Centre Subzone, additional car	General position: Not supported. An exception is not needed at the zone level given subzone level policy is proposed.	Council acknowledges car parking will need careful consideration and planning to minimise impacts on the Park Lands and surrounding residential streets.	
	Government         existing buildings with         recreational sporting         clubrooms, facilities and         associated administrative         functions."         No change proposed to PO 3.2         Proposed new text in Adelaide         Park Land Zone PO 5.3	Governmentthe Miscellaneous and Technical Enhancement Code Amendment advised the PO 1.9 wording was incorrectly transferred into the Planning and Design Code, and recommended deletion of PO 1.9 and replacement with the following: "PO 1.9 Extensions to or new buildings at the Adelaide Aquatic Centre should be restricted unless they consolidate and replace existing buildings with structures more appropriate to the Park Lands environment and with no increase in total floor area. Other than this, no additional buildings should be permitted."No change proposed to PO 3.2Recommend change to PO 3.2 to reinforce National Heritage Listing of the Park Lands and City Layout.Proposed new text in Adelaide Park Land Zone PO 5.3General position: Not supported. An exception is not needed at the	



Planning and Design Code	Proposed Changes by State Government	City of Adelaide Response	Additional Comment/Changes Recommended by Council	
	parking is avoided by utilising on street parking or shared parking areas, locating close to walking and cycling infrastructure, utilising the existing road network and other such means."			
Adelaide Park Lands Zone	Adelaide Park Lands Zone PO 7.1 – no change "Development is compatible with the outcomes sought by any relevant Concept Plan contained within Part 12 – Concept Plans of the Planning and Design Code to support the orderly development of land through staging of development and provision of infrastructure."	General position: Support	None	





Adelaide Park Lands Zone	<ul> <li>Proposed change to Adelaide</li> <li>Park Land Zone DTS/DPF 7.1</li> <li><i>"The site of the development is wholly located outside any relevant Concept Plan boundary.</i></li> <li><i>The following Concept plans are relevant:</i></li> <li><i>Description</i></li> <li><i>Concept Plan 79 – Primary</i></li> <li><i>Pedestrian Area</i></li> <li><i>Concept Plan 125 – City</i></li> <li><i>Riverbank – West</i></li> <li><i>Concept Plan xx – Adelaide</i></li> <li><i>Aquatic Centre</i>"</li> <li>The proposed Concept Plan shows the location of:</li> <li>Concept Plan boundary</li> <li>Vehicle access points</li> <li>Pedestrian entry</li> <li>Pedestrian connection</li> <li>Indicative pedestrian connection</li> <li>Existing car parking</li> <li>Indicative Aquatic Centre Site (including Parking Areas)</li> <li>Protect Avenue Planning and Landscape buffer</li> <li>Return to Park Lands</li> </ul>	General position: Support for the use of a concept plan to identify "Indicative Aquatic Centre Site" subject to the "Indicative Aquatic Centre Site" being relocated away from residential properties on Barton Terrace	<ul> <li>Relocate the "Indicative Aquatic Centre Site" away from residential properties on Barton Terrace OR</li> <li>Should the indicative site remain in its current location, nominate a minimum setback from existing residences e.g. minimum 40m setback from Barton Terrace</li> <li>Maintain the visual distinction between the open character of the Park Lands and the built form of adjacent zones.</li> <li>Map the extent of the Park Lands Trail and note Council's 1.8m width requirement to ensure it is factored into early built form design and siting considerations.</li> <li>Consider marking the extent of the Key Biodiversity Area in Park 2 (as detailed in Council's Integrated Biodiversity Management Plan 2018 – 2023). Integrated Biodiversity Management Plan (d31atr86jnqrq2.cloudfront.net)</li> </ul>



			Integrated Biodivenity Management Plan 2018-2023
	<figure></figure>		<text></text>
Adelaide Park Lands Zone	<ul> <li>Proposed change to Adelaide</li> <li>Park Land Zone – Table 1 –</li> <li>Accepted Development</li> <li>Introduction of the following new classes of development:</li> <li><i>"Temporary car parking facilities</i></li> <li><i>Temporary buildings and structures related to construction activities including (but not limited to) site offices, gantries, temporary fencing, hoarding and scaffolding.</i></li> <li><i>Stormwater infrastructure</i></li> <li><i>Temporary fencing</i></li> <li><i>Essential infrastructure"</i></li> </ul>	General position: Support intent of enabling these classes of development if associated with the primary use as an aquatic centre. subject to change outlined below re Table 2. Council notes Table 1 of the current Park Lands Zone currently includes numerous other classes of development – however these are not listed, nor are they indicated as deleted by the Code Amendment. This should be clarified.	<ul> <li>Reword to ensure this policy approach is effective:</li> <li>1. Specifically refer to the Adelaide Aquatic Centre Subzone under "class of development"</li> <li>2. Include relevant accepted development classification criteria in Column 2, e.g. <i>"Temporary car parking during construction of new Adelaide Aquatic Centre using existing entry and exit points"</i></li> <li>3. Consider creating a Table 2 – Deemed-to-Satisfy pathway for the same land uses to ensure any proposals which do not meet the criteria in Table 1, also have a streamlined assessment pathway.</li> </ul>



Adelaide Park Lands Zone	No changes proposed to Table 2 – Deemed to Satisfy Development Classification	General position: Recommend updating Table 2 – DTS to include assessment pathway for classes of development introduced in Table 1 which do not meet the criteria.	<ul> <li>Deemed to Satisfy minimum criteria for:</li> <li>"Temporary car parking facilities</li> <li>Temporary buildings and structures related to construction activities including (but not limited to) site offices, gantries, temporary fencing, hoarding and scaffolding</li> <li>Stormwater infrastructure</li> <li>Temporary fencing</li> <li>Essential infrastructure"</li> </ul>
Adelaide Park Lands Zone	No changes proposed to Table 3 – Applicable Policies to Performance Assessed Development.	Support.	
Adelaide Park Lands Zone	No changes proposed to Table 4 – Restricted Development Classification.	General position: Note that restricted development is an assessment pathway that could be considered.	Consider use of Table 4 – Restricted Development for new Aquatic Centre as this would enable broader appeal rights than only the applicant. Note: this would mean that both the applicant and any notified person who makes a representation would have a right of appeal.
Currently no subzone within the Adelaide Park Lands Zone	Proposed new Adelaide Aquatic Centre Subzone DO 1 A recreation precinct that is a destination for quality leisure, recreation, health and wellness and active sport. DO 2 Exemplary design of buildings to be respectful of	General position: Partial support Do not support the current location of the subzone due to amenity impact to residents. Recommend consideration of a different extent for the subzone that create grater	DO 1 and DO 2 – support Recognise that the Design Overlay is applicable to development over \$10m however Council seeks additional policy on design quality at the subzone level to help achieve DO 2, including interface and articulation of any southern walls.



the heritage values of the Adelaide Park Lands.         Proposed spatial extent:         Image: Construction of the Adelaide Park Lands.	<ul> <li>separation to residential boundaries.</li> <li>Recommend strengthening the proposed Subzone</li> <li>Performance Outcome (PO) policies to address: <ul> <li>Design</li> <li>National Heritage Values</li> <li>Height and setback</li> <li>Landscape buffer</li> <li>Access and Inclusion/Universal Design</li> <li>Water Sensitive Urban Design</li> <li>Sustainability</li> <li>Net Zero Carbon</li> <li>Requirement for State Government to prepare</li> </ul> </li> </ul>	
PO 1.1 A range of open space, recreation and/or sport facilities DTS/DPF 1.1 Advertisement Conservation work Consulting rooms Gymnasium	nearby properties of heritage contribution. General position: Support on the basis that these uses are subordinate to the principal recreational use The proposed subzone enables the following new land uses which are not currently envisaged in the Park Lands	Refinement of wording is recommended to ensure consistency with the Park Lands Zone policy: Replace: "Structures associated with a public facility such as: Bicycle parking Picnic/BBQ shelters
Office Outbuilding associated with open space maintenance Indoor recreation facility	<ul> <li>Consulting rooms</li> <li>Gymnasium</li> </ul>	<ul> <li>Public toilets and amenities</li> <li>Vehicle parking"</li> </ul>



	Lighting Recreation area Shop Special events Sporting field or club facility Swimming pools Structures associated with a public facility such as: • Bicycle parking • Picnic/BBQ shelters • Public toilets and amenities • Vehicle parking	<ul> <li>Office</li> <li>Indoor recreation facility</li> <li>Lighting</li> <li>Swimming pools</li> <li>Structures associated with a public facility such as bike and vehicle parking, picnic/barbeque area, shelter and toilet.</li> </ul>	With: <i>"Structures associated with a public facility such as bike and vehicle parking, picnic/barbeque area, shelter and toilet."</i>
Currently no subzone within the Adelaide Park Lands Zone	PO 1.2 An indoor recreation facility that accommodates swimming, recreation and wellness facilities to serve the community. DTS/DPF 1.2 None are applicable.	General position: Support Provides additional guidance regarding envisaged uses within an indoor recreation centre.	None
Currently no subzone within the Adelaide Park Lands Zone	PO 1.3 Non-recreation land uses subordinate to the principal recreational use of the land DTS/DPF 1.3 Offices, consulting rooms, gymnasiums or childcare facilities that are in association with an indoor recreation facility. Shops	General position: Support with clarification that shops are ancillary and under the main roof PO 1.3 provides guidance that the non-recreation uses are subordinate to the principal recreation use of the land. DTS/DPF 1.3 allows for shops ancillary to a recreational use, club or sporting facility, and also allows for non-ancillary	Recommend amendment: Shops 1. Are ancillary to a recreational use, club or sporting facility; and 2. Under the main roof of an indoor recreation facility.



	<ol> <li>Are ancillary to a recreational use, club or sporting facility; or</li> <li>Under the main roof of an indoor recreation facility.</li> </ol>	shops which are located under the main roof of an indoor recreation facility.	
Currently no subzone within the Adelaide Park Lands Zone	<ul> <li>PO 1.4 Minimise the impact of car parking on the Adelaide</li> <li>Park Lands through</li> <li>landscaping, permeable</li> <li>surfaces and other design</li> <li>strategies.</li> <li>DTS/DPF 1.4 None are applicable</li> </ul>	General position: Not supported. Seek amendment to minimise the extent and impact of car parking on the Adelaide Park Lands.	Recommend amendment: PO 1.4 Minimise the extent and impact of car parking on the Adelaide Park Lands through landscaping, permeable surfaces and other design strategies.
Currently no subzone within the Adelaide Park Lands Zone	PO 1.5 Provide adequate on- site car parking taking into account the availability of on- street parking public transport access, walking and cycling connections, and the availability of shared parking arrangements. DTS/DPF 1.5 None are applicable	General position – Support with amendment relating to footprint of on-site car parking.	Proposed change: PO 1.5 Provide adequate Minimise built- form footprint of on-site parking (car, bus, bicycle and accessibility/mobility) taking into account the availability of on-street parking public transport access, walking and cycling connections, and the availability of shared parking arrangements. DTS/DPF 1.5 None are applicable.
Currently no subzone within the Adelaide Park Lands Zone	PO 1.6 Rehabilitation of the Adelaide Aquatic Centre site (first constructed in 1968) for outdoor passive and active recreation, sport and/or ancillary uses.	General position – Support. Reference to ancillary uses is too broad.	Delete reference to "or" ancillary uses.



	DTS/DPF 1.6 None are applicable			
Currently no subzone within the Adelaide Park Lands Zone	None	Council recommends introducing the following Adelaide Aquatic Centre Subzone categories, with	Recommend introducing policy to Adelaide Aquatic Centre Subzone:	
		<ul> <li>relevant new policies:</li> <li>Built Form and Character</li> <li>Environmental Management</li> <li>Access and Movement</li> <li>Safety</li> </ul>	Built Form and Character PO ** Development recognises, respects and ensures that the Park Lands' National Heritage Values attributes are maintained for future generations.	DTS/DPF ** None are applicable
			PO **Development is an appropriate height and form within the landscape context, and preserves views and vistas throughout the Park Lands. PO ** Development sits	DTS/DPF ** None are applicable
			comfortably within and is enhanced by the landscape setting, and protects and restores	



	the surrounding biodiversity. PO ** Universal Design features are incorporated to ensure accessibility for people living with disabilities or limited mobility.	DTS/DPF ** None are applicable
	PO ** Built form reinforces: - Informal and formal outdoor recreation characterised by grassed areas and peripheral woodland planting - A landscape of predominantly Eucalyptus species, woodland and open grassed playing fields - Preserved areas of remnant vegetation	DTS/DPF ** None are applicable
	PO ** Soft landscaping and tree	DTS/DPF ** None are applicable



	planting are incorporated to: 1. minimise heat absorption and reflection 2. maximise shade and shelter 3. maximise stormwater infiltration 4. enhance the appearance of land and streetscapes. Environmental Performance	
	PO ** Buildings are sited, oriented and designed to maximise natural sunlight access and ventilation to main activity areas, common areas and open spaces.	DTS/DPF ** None are applicable
	PO ** Buildings are sited and designed to maximise passive environmental performance and minimise energy consumption and	DTS/DPF ** None are applicable



	reliance on mechanical systems, such as heating and cooling.	
	PO ** Buildings incorporate climate responsive techniques and features such as building and window orientation, use of eaves, verandahs and shading structures, water harvesting, at ground landscaping, green walls, green roofs and photovoltaic cells.	DTS/DPF ** None are applicable
	PO ** Buildings are designed to achieve net zero carbon.	DTS/DPF ** None are applicable
	Water Sensitive Design PO B.** Development is sited and designed to maintain natural hydrological systems without negatively impacting:	DTS/DPF ** None are applicable



	<ul> <li>water and groundwater</li> <li>the depth and directional flow of surface water and groundwater</li> <li>the quality and function of natural springs.</li> <li>PO ** Development likely to result in risk of export of sediment, suspended solids, organic matter, nutrients, oil and grease include stormwater</li> <li>management systems</li> <li>designed to minimise pollutants entering stormwater.</li> <li>PO ** Water discharged</li> </ul>	DTS/DPF ** None are applicable
	from a development site is of a physical, chemical and biological condition equivalent to or better than its pre-developed state.	None are applicable



	PO ** Development includes stormwater management systems to mitigate peak flows and manage the rate and duration of stormwater discharges from the site to ensure that development does not increase peak flows in downstream systems.	DTS/DPF ** None are applicable
	Access and Movement	
	PO ** Public vehicle access into the Park Lands is minimised.	DTS/DPF ** None are applicable
	PO ** Aquatic Centre designed to encourage active transportation such as walking, cycling and public transport.	DTS/DPF ** None are applicable
	Safety	
	PO ** Development maximises opportunities for passive surveillance of the public realm by providing clear lines of	DTS/DPF ** None are applicable



	sight, appropriate lighting and the use of visually permeable screening wherever practicable. PO ** Development is designed to differentiate public, communal and private areas.	DTS/DPF ** None are applicable
	PO ** Buildings are designed with safe, perceptible and direct access from public street frontages and vehicle parking areas.	DTS/DPF ** None are applicable
	PO ** Development is designed to maximise opportunities for passive surveillance of the adjacent public realm.	DTS/DPF ** None are applicable
	PO ** Common areas and entry points of buildings maximise passive surveillance from the public realm to the inside of the building at night.	DTS/DPF ** None are applicable



Currently no subzone within the Adelaide Park Lands Zone	Nil	Council position: Recommend introduction of a requirement to prepare dilapidation reports pre and post construction for nearby properties of heritage contribution	Recommend new policy in Adelaide Aquatic Centre Subzone: PO *.* - Pre- and Post-construction dilapidation reports are prepared for nearby properties with heritage value.
Part 3 – Overlays			
	No changes proposed	General position: Support to maintain existing overlay framework. Additional recommendation: strengthen policies to encourage recognition of the values associated with the National Heritage listing of the Adelaide Park Lands and City Layout.	Introduce a National Heritage Overlay for the Adelaide Park Lands and City Layout based on the recommendations of the National Heritage Management Plan (HMP) and the incorporation of policies to reflect and protect the integrity and values of the area.
Part 4 – General Development Policies			
	No changes proposed	Support	None
Part 5 – Specified matters and areas identified under the Act and Regulations			
	No changes proposed	Support	None
Part 6 – Index of Technical and Numeric Variations			
	No changes proposed	Support	None



D (7			
Part 7 – Land Use			
Definitions			
	No changes proposed	Support	None
Part 8 – Administrative			
Terms and Definitions			
			News
	No changes proposed	Support	None
Part 10 – Significant Trees			
	No changes proposed	Support	None
	No changes proposed	Support	None
Part 11 – Local Heritage			
Places			
	No changes proposed	Support	None
Part 12 – Concept Plans			
	New Concept Plan ** - Adelaide	Support, if proposed	Support proposed use of existing access
	Aquatic Centre, which is referred	refinements are included.	points.
	to in Park Lands Zone ****		
			Landscape buffer:
			The existing trees along the south
			boundary of Park 2 sit in the road
			reserve.
			Council seeks additional planting and a
			landscape buffer within Park 2 having
			regard to the principles of crime
			prevention through environmental
			design.
Part 13 – Table of			
Amendments			
	Not applicable until any	N/A	N/A
	proposed Code Amendment is		
	gazetted.		

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#### Agenda Item 10.4

# Appointment of LGA General Meeting Voting Delegates

Strategic Alignment - Enabling Priorities

Public

Tuesday, 28 February 2023 Council

**Program Contact:** Alana Martin, Manager Governance

**Approving Officer:** Amanda McIlroy - Chief Operating Officer

# EXECUTIVE SUMMARY

The Local Government Association (LGA) of South Australia holds an Ordinary General Meeting (OGM) annually in April and an Annual General Meeting yearly in October or November.

The next Ordinary General Meeting is scheduled for Friday, 14 April 2023.

To participate in these meetings, Council must appoint a voting delegate. In previous terms of Council this has been the Lord Mayor. It is recommended that Council appoints a deputy delegate if the voting delegate cannot attend a general meeting.

## RECOMMENDATION

#### THAT COUNCIL

- 1. Agrees to appoint a delegate and deputy delegate to represent the City of Adelaide at the general meetings of the Local Government Association (LGA) of South Australia (SA).
- 2. Appoints \_\_\_\_\_as the City of Adelaide delegate at the LGA SA general meetings for the 2022-2026 Council term.
- 3. Appoints \_\_\_\_\_\_as the City of Adelaide deputy delegate at the LGA SA general meetings for the 2022-2026 Council term.

# IMPLICATIONS AND FINANCIALS

City of Adelaide 2020-2024 Strategic Plan	Strategic Alignment – Enabling Priorities Participation in LGA general meetings aligns with the strategic objective of bold leadership and strategic partnerships to meet challenges and take up new opportunities
Policy	Not as a result of this report
Consultation	Not as a result of this report
Resource	Administrative support will be provided to the Council Member attending the general meeting There is no extra remuneration attached with this appointment
Risk / Legal / Legislative	Not as a result of this report
Opportunities	Attendance at the LGA general meetings provides opportunity for Council to participate in decision making on LGA policy and local government matters
22/23 Budget Allocation	Not as a result of this report
Proposed 23/24 Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report
22/23 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

# DISCUSSION

- 1. The Local Government Association (LGA) of South Australia holds an Ordinary General Meeting (OGM) annually in April and an Annual General Meeting yearly in October or November.
- 2. The purpose of both the Annual General Meeting (AGM) and the Ordinary General Meeting (OGM) is to consider items of strategic importance to local government and the LGA, as recommended by the South Australian Region Organisation of Councils (SAROC), the Greater Adelaide Region Organisation of Council (GAROC) or the LGA Board of Directors.
- 3. The Local Government Association of South Australia (LGA) allows Council to appoint a voting delegate and deputy voting delegate (in the event the delegate cannot attend) to vote on Council's behalf at its general meetings.
- 4. Past terms of Council have appointed the Lord Mayor as Council's delegate.
- 5. The LGA Constitution provides that the appointment of a delegate is a standing appointment which means that the voting delegate remains appointed in the absence of advice to the contrary.
- 6. The OGM is held annually in April, and the AGM is held annually in October or November.
- 7. The next OGM is scheduled for Friday, 14 April 2023.
- 8. Council appointment of a voting delegate and deputy voting delegate is sought.

# ATTACHMENTS

Nil

- END OF REPORT -

#### Agenda Item 12.1

# **Reports from Council Members**

Strategic Alignment - Enabling Priorities

Tuesday, 28 February 2023 Council

**Program Contact:** Alana Martin, Manager Governance

Approving Officer: Amanda McIlroy - Chief Operating Officer

#### **EXECUTIVE SUMMARY**

The purpose of this report is to:

Public

- 1. Inform Council of Council Member activities and functions that Council Members have attended on behalf of the Lord Mayor.
- 2. Provide a summary of Council Members' attendance at meetings.

Council members can table reports on activities undertaken on relevant external Boards and committees where they are representing Council and these reports will be included in the Minutes of the meeting.

# RECOMMENDATION

#### THAT COUNCIL

- 1. Notes the Council Member activities and functions attended on behalf of the Lord Mayor (Attachment A to Item 12.1 on the Agenda for the meeting of the Council held on 28 February 2023.
- 2. Notes the summary of Council Members meeting attendance (Attachment B to Item 12.1 on the Agenda for the meeting of the Council held on 28 February 2023.
- 3. Notes that reports for Council Members tabled at the meeting of the Council held on 28 February 2023 be included in the Minutes of the meeting.

## ATTACHMENTS

Attachment A - Council Member activities and functions attended on behalf of the Lord Mayor

Attachment B - Summary of Council Member meeting attendance

- END OF REPORT -

FUNCTIONS ATTENDED ON BEHALF OF THE LORD MAYOR: 17 Jan 2023 - 17 Feb 2023						
COUNCIL MEMBER	DATE	EVENT TITLE	EVENT DETAILS			
Councillor Jing Li	12/02/23	Yetzirah Opening	Beit Shalom Synagogue			
Councillor Kieran Snape	10/02/23	Zoo's SA Gala	Adelaide Oval			
Councillor Carmel Noon	09/02/23	Service to mark the opening of the 2023 Parliamentary Year	Pilgrim Uniting Church			
DLM Councillor Phil Martin	23/01/23	Lunar New Year Art Unveiling	Moonta St / Chinatown			
DLM Councillor Phil Martin	20/01/23	Australia Day Awards at Government House 2023	Government House			
COUNCIL MEMBER	DATE	EVENT TITLE	EVENT DETAILS			
Councillor Mary Couros	16/02/23	Adelaide Festival Corporation Board	Attended as representative			
Councillor Carmel Noon	19/01/23	Adelaide Central Market Authority (ACMA) Board	Attended as representative			
Councillor Jing Li 18/01/23		Australia Day Council of South Australia (ADCSA)	Attended as representative			

#### **Council Member Meeting Attendance**

	Council - Special Meeting 17 January 2023	Council Assessment Panel 30 January 2023	Council 31 January 2023	Audit and Risk Committee 3 February 2023	City Finance and Governance Committee 7 February 2023	City Planning, Development and Business Affairs Committee 7 February 2023	Council 14 February 2023	Total meetings held	Total meetings attended
Lord Mayor Dr Jane Lomax-Smith	•		•	*	~	~	*	6	6
Councillor Phillip Martin (Deputy Lord Mayor)	~	~	•					6	3
Councillor Arman Abrahimzadeh	¥		•		~	*	*	5	5
Councillor Mary Couros	~		~		~	~	~	5	5
Councillor Henry Davis	~		•		~	~	~	5	5
Councillor David Elliott			•		~	~	*	5	4
Councillor Janet Giles	*		~		~	*	~	5	5
Councillor Simon Hou			~		~	~	~	5	4
Councillor Jing Li	~		<	~	~	~	~	6	6
Councillor Carmel Noon	~		~		~	~	~	5	5
Councillor Mark Siebentritt	~		~		~	~	~	5	5
Councillor Keiran Snape	~		~		~	~	~	5	5
Total number	10	1	12	2	11	11	11		



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#### Apology Leave Not a Member

Proxy Member